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The Pact: turning points for European governance in the management of international protection procedures

EMN National Conference on
the Pact on Migration and Asylum

31 October 2025

AMMR – comprehensive approach

**Overall aim:
effectively
managing asylum
and migration**

**Principle of
solidarity and fair
sharing of
responsibility**

**Principle of
integrated policy
making**

**External and
internal
components of the
comprehensive
approach**

**Obligations of MS
to ensure the
effective
functioning of the
CEAS**

**Permanent EU
migration support
toolbox**

**National strategies
and EU strategy**

Balance between solidarity and responsibility

Solidarity: Introduction of a permanent, legally binding solidarity mechanism to support Member States under migratory pressure (AMMR)

→ Mandatory but flexible solidarity

Responsibility:

a) Reforming the rules determining which Member State is responsible for an asylum application (AMMR)

b) Introduction of a mandatory border procedure (APR)

Permanent solidarity framework



- 1 Clear steps to ensure that Member States receive the solidarity measures needed. In particular:
 - ✓ Annual reports assessing the migration situation and identifying Member States under pressure, at risk thereof or facing a significant migratory situation;
 - ✓ A Solidarity Pool that will include pledges from Member State for each type of solidarity contribution (min 30,000 / EUR 600 million);
 - ✓ An EU Solidarity Coordinator responsible for effective implementation
- 2 Choice by each Member State on the type of solidarity to be provided
 - ✓ Relocation
 - ✓ Financial contribution
 - ✓ In-kind support
- 3 Self-enforcing mechanisms

Clearer rules on responsibility for asylum applications and preventing secondary movements

The new Regulation enhances the responsibility criteria and the rules for determining the Member State responsible for assessing an asylum application.



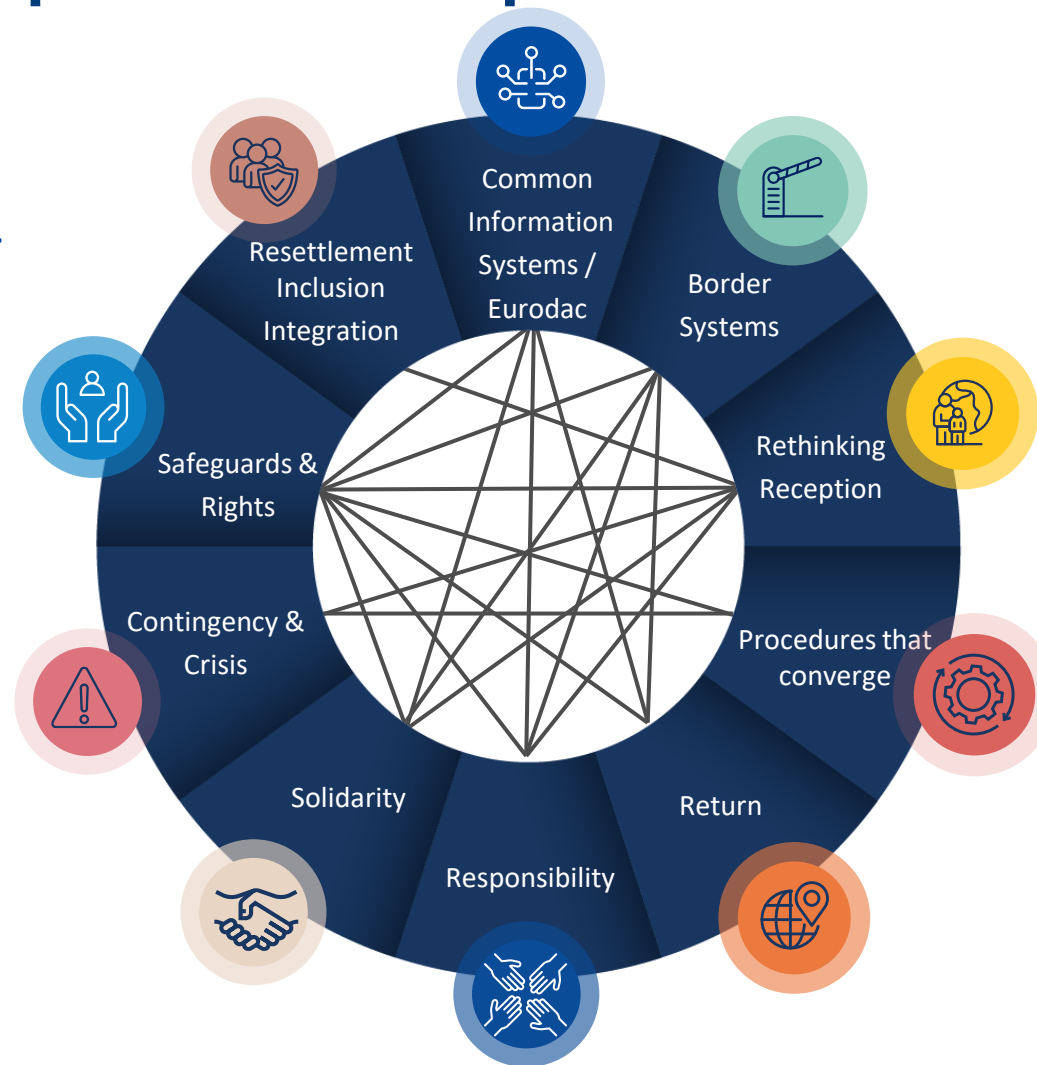
- ✓ Introducing the obligation to apply for protection in the Member State of first entry; security cases responsibility of Member State of first entry
- ✓ **Longer timelines for responsibility** (less risks of cessation / shift of responsibility)
- ✓ **The 'take-back' procedure** to return people from one Member State to another is more effective.
- ✓ If applicant is not in the MS where s/he is supposed to be, only basic needs covered
- ✓ Free legal counselling for all applicants
- ✓ **Reinforcing family criteria and prioritization of family cases / family tracing**
- ✓ Enhanced information rights
- ✓ More protection for children

A common implementation plan

10 building blocks +

EXTERNAL DIMENSION

- Return and Readmission
- Anti-smuggling
- Strategic Partnerships
- Legal Pathways



Cooperation with national and local authorities in managing international protection

- **Common Implementation Plan**
- **AMMR: National strategies**
- **RCD: Contingency plan**
- **Safe and legal migration pathways**
- **Action plan on Integration and Inclusion 2021-2027**



Thank you for your attention!



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